#### SHOREHAM HARBOUR JAAP CORRECTIONS AND MAIN AMENDMENTS

Section 1: Schedule of Corrections – October 2017

**Section 2:** Shoreham Harbour JAAP Main Amendments:

a. Plan text amendments; and,

b. BHCC policies map amendments

## **SECTION 1:**

### <u>SCHEDULE OF CORRECTIONS – OCTOBER 2017</u>

These corrections have been made since the Shoreham Harbour Joint Area Action Plan was considered at the Tourism, Development and Culture Committee (TDC) on the 21<sup>st</sup> September 2017. In should be noted that the drafting error in paragraph 4.2.34 of the JAAP was reported to and consequently considered by TDC.

### Schedule of Corrections:

## Factual update:

1.11.3 Adur District Council submitted the Adur Local Plan in autumn 2016 will adopt the Adur Local Plan in December 2017. The plan provides a strategy for development in Adur up to 2032.

# Factual update:

1.11.10 The West Sussex Minerals Local Plan (2003) safeguards a number of wharves at Shoreham Harbour, including some sites proposed for new mixed use development in this plan. The Draft West Sussex Joint Minerals Plan Submission

Draft West Sussex Joint Minerals Local Plan (2017) seeks to safeguard sufficient capacity to ensure a steady and adequate supply of minerals whilst supporting regeneration aspirations set out in this document.

# Drafting error:

Policy SH7: Natural Environment, biodiversity and green infrastructure

2. The partnership will work with stakeholders, developers, landowners and communities to deliver an improved green infrastructure network including:

- A259 green corridor improving and connecting improvement sites alongside the road, including embankments and grassed amenity space
- Portslade and Southwick Beaches including coastal vegetate shingle habitat creation
- Intertidal habitat creation, including baulking and vertical beaches as part of flood defence works.
- Green walls and roofs, and appropriate street planting.
  - A259 green corridor improving and connecting improvement sites alongside the road, including embankments and grassed amenity space
  - Portslade and Southwick Beaches including coastal vegetate shingle habitat creation
  - <u>Intertidal habitat creation, including baulking and vertical beaches as part of</u> flood defence works.
  - Green walls and roofs, and appropriate street planting.

## Drafting error:

4.2 Character Area 2: Aldrington Basin

#### Area priorities

 To designate Aldrington Basin as an allocation for new mixed use development. To designate a strategic employment/mixed-use area (Allocations AB1 to AB4 SS1 — Aldrington Basin).

# Drafting error:

4.2.29 The partnership will work with businesses and service providers to identify their needs and overcome barriers to growth in order to improve the basin as a modern thriving local business cluster. As shown on Map & <u>7</u>, key proposals for this area include the following:

#### Drafting error:

- 4.2.34 The following principles for development form are proposed:
  - For new employment floorspace at the basin level, flexible employment uses are proposed arranged as two to three storey buildings on under-used plots.

Mixed employment and residential uses with a dual frontage onto Kingsway
 (residential/mixed commercial activities of up to four storeys above Kingsway
 with residential accommodation on upper storeys) and Basin Road North
 (employment uses).

# Drafting error:

4.3 Character Area 3 –North Quayside and South Portslade

Area priorities

To designate South Portslade as an allocation for new mixed use development. To
designate a strategic employment/mixed-use area (Allocations SP1 to SP7 SS2 — South
Portslade).

## Drafting error:

4.3.25 Much of South Portslade Industrial Estate will be protected for employment generating uses. This protection will be extended to include sites to the west of Church Road (A293). A number of sites will be released to accommodate mixed use development including both employment generating and residential floorspace. Key proposals are shown in further detail on Map 9 8.

# Update:

Old Adur District Council Logo on back page replaced with new logo

## Drafting error:

4.7.56: As shown in Map 11 12, a series of new north-south connections from the waterfront route to Brighton Road (A259) are proposed. The exact form and function of these will depend on a number of factors. In some cases, these links may be pedestrian or cyclist only, whilst others will enable site access or direct connections to the waterfront.

#### **SECTION 2:**

### **SHOREHAM HARBOUR JAAP MAIN AMENDMENTS**

### a. Plan Text Amendments:

The Draft Joint Area Action Plan has been amended in response to representations received during public consultation between December 2016 and January 2017. The partner authorities have also had the opportunity to make additional changes and factual updates to reflect the progress on other planning documents and policies.

#### List of main amendments

The list below presents the significant amendments to the plan. Minor typographic errors and factual updates have not been included.

#### **Format of Document**

Numerous consultees found policy numbering confusing. Brighton and Hove City Council requested amendment to character area policies.

- Area wide policies consist of:
  - SH1 Climate change, energy and sustainable building
  - o SH2 Shoreham Port
  - o **SH3** Economic and employment
  - o SH4 Housing and community
  - o SH5 Sustainable travel
  - o SH6 Flood risk and sustainable drainage
  - o SH7 Natural Environment, biodiversity and green infrastructure
  - o SH8 Recreation and leisure
  - o SH9 Place-making and design quality
  - o SH10 Infrastructure Requirements
- Character area policies consist of:
  - o **CA1** South Quayside
  - o CA2 Aldrington Basin (including Allocation Aldrington Basin)
  - CA3 North Quayside and South Portslade (including Allocation South Portslade)
  - o CA4 Portslade and Southwick Beaches
  - o CA5 Fishersgate and Southwick (including Allocation Southwick Waterfront)
  - o CA6 Harbour Mouth
  - CA7 Western Harbour Arm (including Allocation Western Harbour Arm Waterfront)

#### **Plan Period**

• Amended to 2032 in line with Adur Local Plan

### **Strategic Objectives**

- Objective 6
  - Title changed from "flood risk management" to "flood risk and drainage"
    - Amendment was made at the request of the Environment Agency; the change was accepted as it better matches the content of the plan. The amendment has been supported by Adur District Council engineers.
- Objective 7
  - o The objective now includes reference to natural capital.
    - The amendment was made at the request of Susses Wildlife Trust and has been supported by the Environment Agency.

## **Factual updates**

- Objectively Assessed Need (OAN) updated
- Reference to Edgeley Green removed

### **Area Wide Amendments**

- SH1 Climate change, energy and sustainable building
  - Removed reference to BHCC Sustainable Building Design SPD as now revoked.
     Amended reference to City Plan CP8
  - Updated reference to Heat Network study to reflect new study.
- SH2 Shoreham Port
  - Background text on minerals wharves updated, and redrafted to avoid repetition and confusing structure.
- SH3 Economic and employment
  - No significant amendments
- SH4 –Housing and community
  - o Added paragraph on housing mix
- SH5 Sustainable travel
  - Background text redrafted to provide a more coherent structure. Added detail on cycling provision.
- SH6 Flood risk and sustainable drainage
  - Objective 6 has been amended to reference "drainage"
  - o Clarified position on Environment Agency/Marine Management Organisation licence
    - A licence is required for all development within 16m of river edge.
    - Setback for flood defence maintenance to be agreed with Environment Agency.
- SH7 Natural Environment, biodiversity and green infrastructure
  - Added reference to natural capital, and green infrastructure (glossary to be included)
  - o Additional reference to contaminated land, at request of EA
  - o Additional reference to waste management, at request of ESCC
- SH8 Recreation and leisure

- Added reference to recreation facilities
- SH9 Place-making and design quality
  - o No significant amendments
- SH10 Infrastructure Requirements
  - o No significant amendments

#### **Character Area Amendments**

- **CA1** South Quayside
  - o Factual amendments on port operations
- CA2 Aldrington Basin
  - o BHCC allocations disaggregated
  - o Non-allocated employment sites to be safeguarded
  - o Reference to Ferry Wharf amended to reflect waste use
  - o Ground levels added for flood risk at request of EA.
  - o Site references updates
- CA3 North Quayside and South Portslade
  - o BHCC allocations disaggregated
  - Non-allocated employment sites to be safeguarded
  - Site references updated
- CA4 Portslade and Southwick Beaches
  - No significant changes
- CA5 Fishersgate and Southwick
  - Site levels added at request of EA
  - o Amended development requirement at Southwick Waterfront
- CA6 Harbour Mouth
  - No significant changes
- **CA7** Western Harbour Arm
  - o Reference to compensatory habitat amended at request of EA
  - o Amended housing mix
  - Added site references
  - o Amended text on acceptable building heights
  - Amended text on preserving views of heritage assets

## **Policy Amendments**

- In general there was a large amount of repetition in character area policies (numerous character areas had policy clauses on sustainability, flood risk, green infrastructure and transport). Generic clauses have been drafted and added to area wide policies in order to simplify the plan.
- Policy SH1
  - o Amended clause (3): Where it is feasible and viable, ₽ development should seek to achieve zero-carbon status (emitting no net annual carbon emissions from regulated and unregulated energy use), in particular within the four site allocations. This will

include the use of passive design measures. Proposals must demonstrate good thermal performance and air tightness to prevent heat loss.

# Policy SH3

o **Added clause (4):** "The Councils will seek agreement with developers to secure appropriate training and job opportunities for local residents".

## Policy SH4

- Amended clause (2): Developers will be required to ensure that proposals deliver a
  mixed and balanced community through providing a mix of dwelling types, sizes and
  tenures in accordance with identified local needs including suitable family
  accommodation. A mix of apartments and terraced town houses would be
  appropriate across all tenures.
- Removed clause (4): Developers are encouraged to work towards the principles of Lifetime Neighbourhoods and incorporate Age-Friendly Cities features"
  - Reference remains in the BHCC City Plan but does not apply to Adur.
- Added clause (5): Development will be required to contribute towards provision of community and social infrastructure, in accordance with the relevant Infrastructure Delivery Plan.

### Policy SH6

 Clauses on "flood defence and drainage" moved from character areas to area wide policy

#### Policy SH7

- Amended clause (8): "Where biodiversity impacts on biodiversity cannot be
  mitigated, compensatory measures actions will be required, taking account of an
  up-to-date ecological survey Compensatory habitat to be like for like basis based
  upon up to date surveys".
- Clauses on natural environment/biodiversity moved from character areas to area wide policy
- O Amended clause (10): "All development must comply with the Water Framework Directive. Development must protect surface and groundwater quality and to ensure. Only clean surface water is should be discharged into the River Adur, the Canal and groundwater. Pollution control measures will be required to deal with surface water run-off where this is discharging straight into the River Adur or the Canal, especially where waterside vehicular access is promoted".
  - Amended at request of the Environment Agency

# Policy SH8

- Added clause (5): "The provision of appropriate measures to enhance watersports and other traditional coastal activities will be supported".
- Added clause (10): "The partnership will work with Natural England to support the delivery of the England Coast path through the Shoreham Harbour Regeneration Area".

# Policy CA2

Amended clause (2): "The partnership will work with developers and stakeholders to deliver:

- <u>a)</u> a minimum of <del>approximately 300</del> <u>90</u> new dwellings <u>(use class C3)</u> <del>and 7,500m<sup>2</sup></del>
- b) a minimum of 4,500m² new B class employment floorspace (use classes B1, B2 and B8) (in combination with SS2: South Portslade) The partnership will support the redevelopment of sites to deliver high quality, modern employment floorspace, and appropriately located residential dwellings.
- c) ancillary leisure, retail and food and drink floorspace"
- Amended clause (3):
  - "Site allocations at Aldrington Basin (shown on Map 7) are:
    - a) AB1 North Basin Quay: Allocated for port related and compatible employment floorspace (use classes B1, B2 and B8). Between Hove Lagoon and the Canal an area of open space fronted by ancillary leisure, retail and food and drink uses will be supported in order to improve the connection between Hove Lagoon and the harbour.
    - b) AB2 Aldrington Marina: Allocated for new employment floorspace (use classes B1, B2 and B8)
    - c) AB3 Ferry Wharf: Allocated for port related and compatible employment floorspace (use classes B1, B2 and B8).
    - d) AB4 Kingsway/Basin Road North: Allocated for mixed use redevelopment (use classes B1 and B2 at Basin Road North level, use classes A2, B1 and ancillary A1 at Kingsway level, and use class C3 on upper storeys)".

At the basin level, plots bounded by Basin Road North, Basin Road South and the Canal (sites A, B <u>and</u> C and D on Map 8 <u>7</u>) will be <u>are</u> safeguarded for port-related and compatible employment uses (classes B1, B2 and B8).

- a) Building heights of two to three storeys are generally considered
   acceptable at the basin level. If taller buildings are proposed, care needs
   to be taken to consider sunlight impacts on other sites.
- Added clause (5): "Hove Enterprise Centre and Maritime House are safeguarded for employment generating uses (use classes B1, B2 and B8). The council will support proposals for the upgrade and refurbishment of these premises. The council will resist proposals for change of use to other types of floorspace".
- Added clause (6):

"For sites AB1, AB2, AB3:

- a) Building heights of two to three storeys are generally considered acceptable.
- b) If taller buildings are proposed, care needs to be taken to consider sunlight impacts on other sites."
- Amended clause (7):

Plots between Basin Road North and Kingsway (site D E on Map 8 **Z**) will be released for mixed-use redevelopment (B1 and B2 at Basin Road North level, A1, A2 and B1 at Kingsway level, and C3 on upper storeys).

#### For site AB4:

- a) Building heights should be justified with regard to analysis of the local urban design context, orientation, sunlight and daylight impacts and apply high quality design principles. Building heights of up to four storeys above Kingsway and six storeys above Basin Road North are considered acceptable subject to high quality design and being suitably orientated to accommodate generous views between new buildings. Development shall not exceed the height of the nearby Vega apartment building and care needs to be taken to consider sunlight impacts on other sites.
- b) Development should maintain a sense of openness and promote views through to the harbour wherever possible. The scale of development should provide a positive impact on the street environment along Kingsway.
- c) Development should provide an attractive character along the A259 and contribute towards the street scene. Residential development will need to demonstrate compatibility with employment uses at the basin level below in order to prevent future conflicts arising.

### Policy CA3

Amended clause (3):

"The partnership will work with developers and stakeholders to deliver:

- <u>a minimum of approximately 300 210</u> new <u>residential</u> dwellings <u>(use class</u> C3) and 7,500m<sup>2</sup>
- b) a minimum of 3,000m² new B class employment floorspace (use classes B1, B2 and B8) (in combination with SS1: Aldrington Basin). The partnership will support the redevelopment of sites to deliver high quality, modern employment floorspace and appropriately located residential dwellings.
- c) ancillary leisure uses"
- Amended clause (4):

Site allocations at South Portslade (shown on Map 8) are:

- a) <u>SP1 Prestwich House (and adjoining): Allocated for mixed use</u> redevelopment (use class B1 on lower storeys and use class C3 on upper storeys)
- b) <u>SP2 Former Belgrave Centre (and adjoining): Allocated for residential development (use class C3)</u>

- c) <u>SP3 Wellington House: Allocated for residential development (use class C3)</u>
- d) <u>SP4 Regency House: Allocated for mixed use development (use class B1 on lower storeys and use class C3 on upper storeys)</u>
- e) SP5 Former Flexer Sacks: Allocated for mixed use redevelopment (use class B1 on lower storeys and use class C3 on upper storeys. Associated leisure and assembly (use class D) uses may be permitted provided they are demonstrated to be compatible with residential and employment uses in the vicinity.
- f) SP6 Church Road/Wellington Road/ St Peter's Road: The southern portion of the site is allocated for new employment development (use classes B1, B2 and B3). Employment uses must be compatible with adjacent residential development. As part of a comprehensive redevelopment, residential development is acceptable on the northern portion of the site, fronting onto St Peter's Road.
- g) SP7 Station Road: Allocated for mixed use redevelopment (use classes A1, A2, A3 and B1 fronting Station Road and use class C3 to the rear and on upper storeys)

Site A is released for mixed-use redevelopment. Wellington House, Tthe Belgrave Day Centre and adjacent equipment store are suitable for residential development (class C3). The remainder of site A is suitable for mixed use development - employment (class B1) on the lower storeys, and residential (class C3) on upper storeys.

- a) Building heights of four to six storeys are generally considered acceptable. If taller buildings are proposed, care needs to be taken to consider sunlight impacts on other sites.
- b) Proposals for development at the far eastern boundary of the site need to be mindful of impacting access to daylight on the rear of adjacent properties on Station Road. Building heights of three to four storeys are generally considered acceptable.
- c) Buildings fronting Wellington Road must be set back beyond the proposed green corridor.
- Added clause (5): "South Portslade Industrial Estate (as shown on Map 8) is safeguarded for employment generating uses (use classes B1, B2 and B8). The council will support proposals for the upgrade and refurbishment of these premises.
   The council will resist proposals for change of use to other types of floorspace".

### Policy CA5

Amended clause (3):

The partnership will work with developers and stakeholders to deliver the reconfiguration of Lady Bee Marina. This will include:

• Improved marina facilities, expanded berthing capacity and waterside leisure provision, including a new slipway, utilising canal edge water space to the east

- Complimentary waterside facilities and attractions, such as an expanded chandlery, café/bar and public conveniences
- Possible location for a youth sailing centre.
  - Amendment is in response to the SPA pursuing a different scheme

#### Policy CA7

- o Amended clause (6): Building heights of up to five storeys are generally considered acceptable on the Brighton Road and River Adur frontages. Away from these frontages, greater storey heights may be acceptable within deeper sites. At sites WH1 and WH2, the setting of Kingston Buci lighthouse must be considered if development over 3 storeys is proposed. At sites WH2, WH3, WH4 and WH5 views from the coast at Shoreham Beach to the South Downs must be retained.
- Amended clause (7):

Proposals for individual <u>Taller</u> buildings <u>may be considered in the centre of the allocation (western portion of site WH3, site WH4 and eastern portion of site <u>WH5).Proposals</u> above a threshold of five storeys will be required to demonstrate an appropriate response and high quality design in relation to the following elements:</u>

- Scale and height
- Architectural detailing
- Materials
- Public realm and open space
- Public transport accessibility
- Views into and out of the area, including assessment of glimpse views, local views and long views in relation to the waterfront, local landmarks, the South Downs National Park, conservation areas, and historic assets
- Microclimate impacts including wind, daylight and sunlight effects, air pollution and urban heat island effects.
- Amended clause (10): "A setback from the waterfront is safeguarded to enable the delivery of a waterfront pedestrian and cycle route between Shoreham-by-Sea town centre and Kingston Beach. Developments should be sufficiently set back from the riverside (at least 8m from harbour wall to building) to incorporate the new waterfront route. The setback may also be required for flood defence maintenance requirements. Set back distance should be discussed and agreed with the Environment Agency."
- o Added clause (12): "Prior consent is required for any works in, under or over the River Adur Tidal, a classified 'main river' under the jurisdiction of the Environment Agency, and subject to its byelaws, or within 16metres of the landward toe".

Please note: These amendments are subject to appropriate approvals at each of the partner authorities:

# Adur:

- Planning Committee 18 September 2017
- Joint Strategic Committee 10 October 2017
- Council 2 November 2017

# **Brighton & Hove:**

- Tourism, Development and Culture Committee 21 September 2017
- Council 2 November 2017 (Provisional date)

# West Sussex:

- Cabinet Member decision September 2017
- Council 20 October 2017

This will be followed by publication of the plan from 10 November 2017 to 22 December 2017, subject to approval.

After publication, the plan will be prepared for submission to the Planning Inspectorate. This will include any proposed modifications arising from the publication of the plan.

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# b. <u>BHCC Policies Map Amendments:</u>

Adopted Policies Map	Proposed Amendments
Title: "Adopted Brighton &	Title: amend to read "Adopted Brighton & Hove City Plan Part 1
Hove City Plan Part 1 Policies	Policies Map – West 2016 & Proposed Shoreham Harbour Joint
Map – West 2016"	Area Plan 2017"
	Key: amend by adding "JAAP – proposed submission Shoreham
	Harbour Joint Area Action Plan" and "WMSP – Waste and Minerals
	Sites Plan 2017" under BHLP and CPP1
Key: includes "Character Areas	Key: amend to read "Character Areas – DA8 (CPP1) / JAAP"
indicative – DA8(CPP1)"	Map: update boundaries to accord with JAAP Map 3 and amend
Map: boundary of indicative	the current policy references to the following:
areas shown with red dots	CA1
	CA2
	CA3
	CA4
Key: includes "Strategic	Key: amend to read "Strategic Allocations (CPP1) / (JAAP)"
Allocations (CPP1)"	Map: add the site boundaries of the strategic allocations and mark
	with policy references as follows:
	AB1
	AB2
	AB3
	AB4
	SP1
	SP2
	SP3

	SP4
	SP5
	SP6
	SP7
	Insert additional key to provide clarity over the Character Areas
	and how they are referenced in the JAAP and City Plan respectively
	and where to find the strategic allocation within JAAP policy ie:
	Character Area/JAAP ref/CPP1 ref
	- South Quayside/CA1/DA8.B.i;
	- Aldrington Basin/CA2 & AB/ DA8.B.ii;
	- North Quayside and South Portslade/CA3 & SP/ DA8.B.iii;
	- Portslade and Southwick Beaches/CA4/DA8.B.iv
	Strategic Allocation/JAAP policy criterion:
	AB1: CA2.3.a
	AB2: CA2.3.b
	AB3: CA2.3.c
	AB4: CA2.3.d
	SP1: CA3.4.a
	SP2: CA3.4.b
	SP3: CA3.4.c
	SP4: CA3.4.d
	SP5: CA3.4.e
	SP6: CA3.4.f
	SP7: CA3.4.g
Key: includes "Key employment	Key: amend key by deleting "Key employment site – DA8"
site – DA8"	Map: Remove this site from the map
Key: includes "Protected	Key: amend to read "Protected Employment Site – CP3(3) (CPP1) /
Employment Site – CP3(3)	CA3(5) (JAAP)"
(CPP1)"	Map: include the areas shown on the JAAP maps 7 and 8 that have
	a purple vertical hatch.
	Key: amend by adding "Port (operational) - SH2(2), CA1(1), CA2(4)
	& CA3 (1) (JAAP)"
	Map: add the areas safeguarded for port operational uses as
	shown in the JAAP.
	Key: amend by adding "Green Corridor - SH7(2), CA2(9), CA3(11)
	(JAAP)"
	Map: add the green corridor as shown on JAAP maps 7 and 8.
	Key: amend by adding "New/upgraded Port Access Road
	CA2(11)(JAAP)"
	Map: add the port access road as shown on JAAP maps 7 and 8.
	Key: amend by adding "Safeguarded Wharf Area (WMSP)"
	Map: add the safeguarded Wharf area on the map as shown in the
	Waste and Minerals Sites Plan which was adopted in February
	2017 and referenced in the JAAP.
	Key: amend by adding "Safeguarded Waste Site (WMSP)"
	, , , , , , , , , , , , , , , , , , , ,
	Map: add the safeguarded waste site on the map as shown in the
	Waste and Minerals Sites Plan which was adopted in February
	2017 and referenced in the JAAP.